RESOLUTION - ACTION REQUESTED 2014-625

MEETING: December 2, 2014

TO: The Board of Supervisors

FROM: Doug Binnewies, Sheriff-Coroner-Public Administrator

RE: Jail Expansion Project/Site Work Authorization

RECOMMENDATION AND JUSTIFICATION:
Authorize Beginning the Project and Site Plan Work on the Jail Expansion Project. As a result of the 2011 California Realignment Act, the Sheriff's Office has partnered with the Mariposa County Community Corrections Partnership (CCP) to respond appropriately to the new requirements and needs of the long term housing of inmates.

The current Sheriff's Adult Detention Facility is a 58 bed, high security, traditional brick and mortar building that was completed in 1995. At the time of construction, segregation space, and programming and treatment rooms were not an identified priority or need, but California's Realignment Act now presents staff with new challenges and the need for these commodities.

Sheriff's staff has researched options, and have reached concurrence that the Detention Facility Pre-Fabricated Program/Treatment Unit constructed by Eagle Company is the best option to meet the County's needs. The United States of America located Eagle Company is unique in that they are the only company staff has identified that builds a dorm style with classroom unit. Sheriff's staff inspected Eagle's product at a functioning detention center and were satisfied with the facility. Eagle's product encompasses the County's needs and appears to be a high quality, durable and efficient unit.

The CCP has agreed to fund the Detention Facility Pre-Fabricated Program/Treatment Unit project. The approximate 1,800 square foot, 16 bed, Americans with Disability Act (ADA) accessible pre-fabricated unit will have a classroom/programming room that can seat 9 inmates. This classroom can also be used to support other necessary functions. The pre-fabricated unit will be located at the site of the existing jail compound and will have no immediate personnel/staffing impact.

Even though the construction of the pre-fabricated unit is a sole source item, site work and construction of the unit on site will be necessary, and staff will need to pursue a project and site plan to fine tune project estimates. The project plan will be reviewed by Federal, State and Local authorities, including BSCC, to ensure that all
requirements are met. It is estimated that the project plan will cost approximately $20,000. The CCP approved Fiscal Year 2014-15 Budget has the sufficient funds available, and no County General Funds are identified for this project.

The Sheriff's Office and the CCP are requesting authorization from the Board of Supervisors to begin project/site plan work on this project which includes immediate spending authority and applying for any permits that are necessary. Any project/site work requiring contract services with outside vendors will be brought to the Board for approval.

BACKGROUND AND HISTORY OF BOARD ACTIONS:
The Board has approved similar construction programs that enhance county services.

ALTERNATIVES AND CONSEQUENCES OF NEGATIVE ACTION:
The Jail Expansion project ceases to move forward at this time.

ATTACHMENTS:
Sheriff Jail Expansion Project Dec 2014 (PDF)

CAO RECOMMENDATION
Requested Action Recommended

Mary Hodson
Mary Hodson, Interim CAO  11/26/2014

RESULT:  ADOPTED [UNANIMOUS]
MOVER:  Janet Bibby, District III Supervisor
SECONDER:  Merlin Jones, District II Supervisor
AYES:  Stetson, Jones, Bibby, Cann, Carrier
TO: DOUG WILSON, Interim Public Works Director
FROM: RENE’ LaROCHE, Clerk of the Board
SUBJECT: Authorize Beginning the Project and Site Plan Work on the Jail Expansion Project

Resolution: 14-625

THE BOARD OF SUPERVISORS OF MARIPOSA COUNTY, CALIFORNIA
ADOPTED THIS Order on December 2, 2014

ACTION AND VOTE:

1. Sheriff’s Office RES-2014-625
   Authorize Beginning the Project and Site Plan Work on the Jail Expansion Project

Doug Binnewies noted that they have been discussing the need for jail expansion for some time but that it is now necessitated by the 2011 California Realignment Act. Sheriff Binnewies gave a history and overview of the current jail facility; noted that the Sheriff’s Office is in deep partnership with Probation and the CCCP; noted that Sheriff’s staff has researched the needs of the department and has determined that the prefabricated unit is fiscally the best option here; remarked that the CCCP monies have fewer strings than grants and provide more local control and will be the right decision for this project, but that it is still necessary for the Sheriff’s Office to pursue grant funding for a larger jail facility. Sheriff Binnewies also noted that he is concerned that there may not be a cost factor immediately, but that staffing a larger facility will require more staff over the course of time. He stated that he thinks that moderate expansion is the way to proceed at this point; noted that he did have a conversation with Planning but that they have not yet gotten permits etc., and that he is requesting permission to pursue the project plan work so that they can present that to the appropriate departments. Sheriff Binnewies noted that this unit would have: 15 beds, and be approximately 1800 square feet and ADA accessible; would not need an immediate staff increase of the dorm style that they have, noting that he thinks there will be an increased need in the future; and stated that an estimate of cost for the plan is between $18,000 and $20,000.

Supervisor Cann noted that the Board needs a clear picture of what the end product of this phase will be. Lt. Code Hart responded, noting that the end product of this initial phase will be the detailed plans for the unit so that they can begin the process of working with the manufacturer to make sure that the unit meets all needs. Lt. Hart then gave a PowerPoint presentation; discussed the steps going
forward as understood at this time; and noted that it is currently estimated that it will take approximately 361 days from approval to move in. Lt. Hart advised that they thoroughly researched revenue opportunities and that some of the revenue sources require a match from the County.

Supervisor Bibby required clarification regarding the placement of the unit. Lt. Hart advised that it would be placed in a way to allow the addition of more units if needed. Supervisor Bibby also required clarification that the unit will meet California EPA, and other, standards. Lt. Hart responded that they believe they will, but that they will not be certain until they get the plans. Supervisor Bibby required clarification of whether there would be a water connection fee with Mariposa Public Utility District (MPUD), and whether security will be done by cameras and personnel. Lt. Hart affirmed both. Supervisor Bibby noted that additional health costs are anticipated. Lt. Hart responded that those increased costs will be there no matter what we do. Supervisor Bibby noted that she wants the public to know that we owe that clientele ADA and medical accessibility due to the implementation of AB 109, and that a big challenge will be dealing with Alzheimer’s and dementia patients as they often fall through the cracks and are left for the jails to deal with. Lt. Hart noted that the current layout makes it very difficult to segregate inmates as required.

Supervisor Jones urged care to ensure that we have the right numbers for costs from the start, even if it the amount is over the $500,000; and he urged plenty of dialogue with Building and Planning. Lt. Hart noted that the 361 days mentioned is after planning approval, and that they recognize that there is a great deal involved with vetting the plans. Supervisor Jones requested the age of the oldest comparable facility. Lt. Hart responded that it is about three years old. Supervisor Jones noted that his concern is that the lifespan of prefabricated buildings tends to be shorter. Lt. Hart noted that the manufacturer warrants the unit for thirty years. Supervisor Jones remarked that he hopes they will bring a more complete analysis back before the project starts.

Supervisor Carrier noted his support for this project, and remarked that the 2006 grand jury recommended a jail expansion and that it is required by the changes brought by AB109. Supervisor Carrier urged care to make sure that any fire sprinkler system is correct as experience has shown how hard it is to fix after the fact. Supervisor Carrier suggested that they have someone from Planning, Building, and Environmental Health be a part of the project; and he also suggested that they consider wiring the building for future teleconferencing. He also complimented the low cost of the plan, but noted that he was a little nervous given that the courthouse plans cost $125,000.

Supervisor Cann discussed conflicting experiences with prefabricated buildings; and he remarked that building in a factory setting can be done to a higher standard than on the ground. Supervisor Cann also noted that it concerns him that they will tell the manufacturer to send us the specs which we will then start shopping around for changes; and noted that he would like to see them outline the exact criteria that they need in order to meet California codes before so that they can include them in the plans then overlay Mariposa designs; and that by so doing it will save money in the long run. Lt. Hart responded that they have already done that and Eagle is confident; but that the BSCC will not sign off until we have plans. Supervisor Cann inquired if CCP monies could be used as matches for the 15-20% grant matches discussed. Lt. Hart noted that he thought it could. Supervisor Cann urged visits to the factory, and recommended that Mike Kinslow/Building Director accompany him.

No public input.
RESULT: ADOPTED [UNANIMOUS]
MOVER: Janet Bibby, District III Supervisor
SECONDER: Merlin Jones, District II Supervisor
AYES: Stetson, Jones, Bibby, Cann, Carrier